



DARLINGTON

Borough Council

Communities and Local Services Scrutiny Committee Agenda

10.00 am

Thursday, 9 June 2022

Council Chamber, Town Hall, Darlington, DL1 5QT

Members of the Public are welcome to attend this Meeting.

1. Introductions/Attendance at Meeting
2. Appointment of Chair for the Municipal Year 2022/23
3. Appointment of Vice-Chair for the Municipal Year 2022/23
4. Declarations of Interest
5. To consider the times of meetings of this Committee for the Municipal Year 2022/23 on the dates agreed in the Calendar of Meetings by Cabinet at Minute C100/Feb/22
6. To approve the Minutes of the meeting of this Scrutiny held on 7 April 2022 (Pages 3 - 6)
7. Public Space Protection Order - Darlington Town Centre –
Report of the Group Director of Services
(Pages 7 - 24)
8. Stronger Communities Fund –
Report of the Assistant Director Law and Governance
(Pages 25 - 40)
9. Stronger Communities Board and Sub Groups - Update –

Verbal Update of the Stronger Communities Portfolio Holder

10. Taxis in Darlington –
Verbal Update of the Licensing Manager

11. Work Programme –
Report of the Assistant Director Law and Governance
(Pages 41 - 56)

12. SUPPLEMENTARY ITEM(S) (if any) which in the opinion of the Chair of this Committee are
of an urgent nature and can be discussed at the meeting.

13. Questions



Luke Swinhoe
Assistant Director Law and Governance

Monday, 30 May 2022

Town Hall
Darlington.

Membership

Councillors Allen, Bartch, Bell, Cossins, Mrs Culley, Donoghue, Haszeldine, McCollom, Tait, Wallis and Willis

If you need this information in a different language or format or you have any other queries on this agenda please contact Hannah Miller, Democratic Officer, Operations Group, during normal office hours 8.30 a.m. to 4.45 p.m. Mondays to Thursdays and 8.30 a.m. to 4.15 p.m. Fridays email: hannah.miller@darlington.gov.uk or telephone 01325 405801

COMMUNITIES AND LOCAL SERVICES SCRUTINY COMMITTEE

Thursday, 7 April 2022

PRESENT – Councillors Tait (Chair), Allen, Bartch, Cossins, Mrs Culley, Donoghue, B Jones and McCollom

APOLOGIES – Councillors Wallis and Willis

ABSENT – Councillor Haszeldine

ALSO IN ATTENDANCE – Councillors Mrs H Scott (Leader of the Council) and Keir

OFFICERS IN ATTENDANCE – Brian Graham (Head of Environmental Services), Mike Crawshaw (Head of Leisure and Cultural Services), Suzy Hill (Library Manager), Seth Pearson (Partnership Director), Sarah Small (Darlington Partnership Programme Officer) and Hannah Miller (Democratic Officer)

CLS37 DECLARATIONS OF INTEREST

There were no declarations of interest reported at the meeting.

CLS38 TO APPROVE THE MINUTES OF THE MEETING OF THIS SCRUTINY HELD ON 17 FEBRUARY 2022

Submitted – The Minutes (previously circulated) of the meeting of this Scrutiny Committee held on 17 February 2022.

RESOLVED – That the Minutes of the meeting of this Scrutiny Committee held on 17 February 2022 be approved as a correct record.

CLS39 PUBLIC SECTOR EXECUTIVE GROUP

The Director, Darlington Partnership submitted a report (previously circulated) informing Members of the work of the Public Sector Executive Group (PSEG).

It was reported that the PSEG was formed following agreement at Council on 15 July as one of the arrangements that replaced the Darlington Partnership; the PSEG included a range of senior officers from key public sector bodies; and reference was made to the key aims of the PSEG.

Details were provided of the projects and organisations supported by the group; the Director of Darlington Partnership acts as the programme/project lead together with support from the Policy and Performance Manager; and the group was Chaired by the Council's Chief Executive. Members noted that the PSEG was financially supported by partners and that the group has no decision making authority.

Reference was made to the recent activity of the group which included consideration of social value through procurement; providing comments on the Levelling Up Darlington

proposal; and acting as a forum to share issues and pressures resulting from the pandemic and to discuss solutions.

Discussion ensued regarding frequency and attendance for the PSEG; and following a question, the Director, Darlington Partnership informed Members that work was progressing to establish the Stronger Communities Board.

RESOLVED – That the report be received for information.

CLS40 THE NORTHGATE INITIATIVE

The Director, Darlington Partnership submitted a report (previously circulated) summarising the current position and developments of the Northgate Initiative.

It was reported that the Northgate Initiative was a multi-agency programme established in 2019, piloting a range of interventions to improve outcomes for local residents in all areas of wellbeing including economy, education and childhood, health, environment and social relationships.

It was also reported that there had been some measurable improvements over the past 2 years working towards the targets set for 2024; that as the restrictions of the pandemic were lifted community engagement had been developed through face to face workings; and details were provided of the workstream achievements to date.

Particular reference was made to the Environment Crime Co-ordinator who was now in post delivering on a back lanes project with the aim of cleaner waste free back lanes; that £298,918 had been secured from the Home Office Safer Streets funding to introduce target-hardening; and there had been a five per cent decrease in calls relating to ‘concern for safety’ for Northgate for March 2021 to February 2022 when compared to the same period in the previous year.

Members were informed that the number of empty properties in the ward had decreased from 177 in December 2019 to 150 in March 2022; that four properties had been bought by the Council as part of the Next Steps projects, these had been renovated and were online as an extension to the current homelessness pathway; and the number of properties in the ward with an EPC rating of F or G had decreased from 148 in December 2019 to 84 in December 2021.

Reference was made to the Community Information Hub which would be located at Corporation Road Primary; that the PCN were working on a Wellbeing service which would have a significant focus on the Northgate ward; and a data dashboard had been implemented to help analyse the impact of the Northgate initiative and identify any gaps.

Following a question, Members were informed that the police had seen an increase in residents engaging in the ward; that housing were working with private landlords in respect of empty properties; and the community information hub would help to improve engagement with residents in the ward.

RESOLVED – That the report be received for information and comment.

CLS41 DARLINGTON HIPPODROME

The Head of Culture and Heritage gave a PowerPoint presentation (previously circulated) on Darlington Hippodrome, updating Members on the theatre's re-emergence following the easing of Covid restrictions.

It was reported that between March 2020 and Autumn 2021 the theatre had applied for and secured £1.7M of funding from the Cultural Recovery Fund; this enabled staff to be retained, overheads to be paid and ensured a programme of theatre, cinema and engagement activities was in place in the Autumn of 2021.

Reference was made to the Hippodrome Team who had ensured that the theatre remained operational and open to the public; that the response from the public had been unprecedented and saw the theatre have the most successful Christmas period in the last ten years.

Details were provided of the community engagement opportunities which included weekly classes for adults and young people, the Mayors Charity Gala, an exhibition in partnership with Northern School of Art, and weekly drop in sessions for Daisy Chain to support families who have received a diagnosis of autism for their child.

Reference was made to the impacts of Covid on the industry; and details were provided of the theatre's charitable fund, A place for everyone which had enabled 1,128 theatre experiences for young people and community groups, visits by 25 Darlington Schools and supported students with a bursary place for the Theatre's Contemporary Dance classes. Additional support had been received from the National Lottery, with £16k for a 241 offer as part of Love Your Local Theatre.

Members were informed of the upcoming shows at the Hippodrome and the Hullabaloo; and ticket sales in the recovery period were outlined.

Discussion ensued regarding opening hours for the bar in the Hippodrome; and options to address anticipated reduction in ticket sales as a result of increased living costs, which included an extension of the 241 offer and a range of ticket prices.

RESOLVED – That the thanks of this Scrutiny Committee be extended to the Head of Culture and Heritage for his informative and interesting presentation.

CLS42 DARLINGTON LIBRARIES

The Library Manager gave a PowerPoint presentation (previously circulated) on Darlington Libraries and in doing so updated Members on the progression of the renovation work.

It was reported that the external scaffolding had been erected and work was progressing on the roof; internal scaffolding had also been erected and work was progressing on the adult and junior lending libraries and the reference library; work included new lighting, installation of wifi, redecoration, cleaning of glass lights and cleaning and treatment of shelving units.

The presentation provided internal photos of the reception area and adult lending library; and graphics for the renovated adult lending library and reference library with reference made to the layout and facilities.

The library was offering a limited service during the work, however most services were being maintained on a smaller scale with popular stock available in a condensed area and a free select and collect service offering access to all stock on request. The Centre for Local Studies remained open and the Art Gallery had been transformed into a space for children's activities. Free deliveries were available to people 60 and over and the branch library remained open part time with children's activities taking place outside of opening hours.

RESOLVED – That the thanks of this Scrutiny Committee be extended to the Library Manager for her informative and interesting presentation.

CLS43 WORK PROGRAMME

The Assistant Director Law and Governance submitted a report (previously circulated) requesting that consideration be given to this Scrutiny Committee's work programme and to consider any additional areas which Members would like to suggest be included in the previously approved work programme.

Members suggested that updates be provided to this Scrutiny Committee on the Public Space Protection Order for Darlington Town Centre, dog fouling and the Stronger Communities Board and its sub groups.

RESOLVED – That the work programme be noted.

**COMMUNITIES AND LOCAL SERVICES SCRUTINY COMMITTEE
9 JUNE 2022**

PUBLIC SPACE PROTECTION ORDER - DARLINGTON TOWN CENTRE

SUMMARY REPORT

Purpose of the Report

1. To seek Members' views on the renewal of the Public Space Protection Order (PSPO) for the Town Centre, which will be included in the report going to Cabinet on 22 June 2022.

Summary

2. In 2019, a PSPO was granted for Darlington town centre to assist in dealing with issues such as nuisance behaviour, begging and anti-social drinking. The Order subsequently expired in February 2022. The PSPO has been effectively used over the last three years, however there are still ongoing issues that need to be addressed and the renewal of the PSPO can assist the Council, Police and partners in dealing with some of these issues.
3. A PSPO can place restrictions on behaviour and if individuals breach these conditions, they could be liable to punishment by a fine of up to £1,000 (or £500 in the case of consumption of alcohol) or a Fixed Penalty Notice (FPN) of up to £100.
4. Consultation on the renewal of the PSPO in Darlington Town Centre was undertaken from 7 March 2022 to 2 May 2022. There was only one public response which was received from Liberty. Further details of the responses are detailed in paragraphs 29 and 30.
5. A copy of the draft PSPO is attached at **Appendix 1** and a copy of the map covering the PSPO area is attached at **Appendix 2**.

Recommendation

6. It is recommended that Communities and Local Services Scrutiny Committee provide their views back to Cabinet to be included as part of the consultation on the introduction of the renewal of the town centre PSPO.

**Dave Winstanley
Group Director of Services**

Background Papers

- (i) ASB, Crime and Policing Act 2014
- (ii) ASB, Crime and Policing Act 2014 (Publication of Public Space Protection Orders) Regulations 2014 No 2591
- (iii) ASB, Crime and Policing Act 2014, Anti-Social Behaviour Powers, Statutory Guidance, updated December 2017

(iv) Public Spaces Protection Orders, Guidance for Councils, Local Government Association 2018

Ian Thompson / Anna Willey : Extension 6628/6756
CD

S17 Crime and Disorder	A PSPO will have a positive effect on crime and disorder in the town centre.
Health and Wellbeing	Anti-social behaviour within the town centre can impact negatively on the health and well-being of individuals.
Carbon Impact and Climate Change	There is no impact on carbon as a result of this report.
Diversity	No particular group is impacted differently as a result of this report.
Wards Affected	Park East
Groups Affected	No particular group will be impacted differently as a result of this report.
Budget and Policy Framework	No impact on the Budget or Policy Framework.
Key Decision	No
Urgent Decision	No
Council Plan	An attractive, vibrant, safe town centre is an important part of the Perfectly Placed agenda in the Sustainable Community Strategy.
Efficiency	There is no impact on the Council's Efficiency agenda as a result of this report.
Impact on Looked After Children and Care Leavers	This report has no impact on Looked After Children or Care Leavers.

MAIN REPORT

Information and Analysis

7. Public Space Protection Orders (PSPOs) are a key element of the Anti-Social Behaviour, Crime and Policing Act 2014 which came into force in October 2014.
8. PSPOs are intended to limit and restrict activities which cause nuisance or lead to problems for a community, and as such allow Councils to make restrictions on activities which are judged to have a detrimental effect on the quality of life in an area. By design the orders are planned to allow people to enjoy open public spaces free from nuisance and anti-social behaviour.
9. The responsibility for making a new PSPO rests with the Council. The Council must, prior to making an order, be satisfied, on reasonable grounds, that activities carried out in a public space have had or are likely to have a detrimental effect on the quality of life of those in the locality and that the effect or likely effect of the activities:
 - (a) Is or is likely to be persistent or continuing;
 - (b) Is or is likely to be such as to make the activities unreasonable; and
 - (c) Justifies the restrictions imposed
10. Before making a PSPO, the Council must carry out consultation with the local Police, the Police and Crime Commissioner, the owners and occupiers of any land included in the PSPO which is not in Council ownership and wider consultation with representatives from the local community. It must also publish the draft PSPO in accordance with Statutory Regulations.
11. Where a PSPO is in force, a Police Officer or Council Officer witnessing behaviour that breaches its conditions may challenge the individual(s) concerned and ask them to comply. If the individual does not comply with the request, an offence is committed.
12. An offence involving failure to comply with a PSPO is punishable by a fine of up to £1,000 (or £500 in the case of consumption of alcohol) or by a fixed penalty of up to £100.
13. In practice an offence is only committed if a person refuses to stop carrying out a prohibited activity when asked to do so by an authorised Council officer or Police officer. If the person follows the instruction, then no further action would be required. Any failure to comply with the instruction to desist from the prohibited activity would generally in the first instance lead to a fixed penalty notice (FPN) being issued rather than a court appearance.
14. A new PSPO if introduced would be for another three year period, at which time it must be renewed again, or it would cease. The Council would have the power to remove specific prohibitions or end a PSPO early, for example, if an activity no longer existed. If significant new issues arose during the PSPO then the Council can modify prohibitions.
15. The draft order is attached at **Appendix 1** and includes the following restrictions:

- (a) Persons acting in an anti-social manner who continue to drink alcohol in public places, which are not licensed premises, after they have been asked to stop.
- (b) Persons acting in an anti-social manner who fail to surrender any alcohol in their possession in public places, which are not licensed premises, when asked to do so.
- (c) Begging.
- (d) Threatening behaviour.

Local Intelligence

- 16. The Police figures for the town centre are documented at **Appendix 3**. Although Table 1 shows that Anti-Social Behaviour figures in Darlington town centre for 2021/2022 are lower than 2018/2019 (when the PSPO was obtained), all categories of ASB are beginning to increase again following the lifting of restrictions after the pandemic, therefore supporting the need to renew the PSPO. The data covers the main period of the Covid-19 pandemic and therefore needs to be interpreted with this in mind. It is expected town centre footfall will return to previous levels as recovery from the pandemic continues, with an increased focus on events and leisure as town centres continue to adapt and change. It is therefore considered necessary that the Police and Councils have a range of tools to manage and address anti-social behaviour.
- 17. The overall number of FPNs issued throughout the duration of the first PSPO was 95 for begging and 14 for alcohol related nuisance. Fines are used when all other engagement and warnings have failed to rectify behaviour.
- 18. Begging within the town centre has been tackled successfully by partners over recent years, the PSPO being a key part of this. Graph 1 in Appendix 3 shows the number of FPNs issued for begging and although the figures seem high, they were issued against persistent beggars when all other methods of warnings, support and engagement had been exhausted.

Youth Nuisance

- 19. Youth nuisance remains a concern in relation to groups of young people in the town centre who are disruptive, loud and have lack of respect for members of the public, officers, and business owners.
- 20. Although some good progress has been made across the types of anti-social behaviour, there remains a need for a PSPO renewal to ensure issues continue to be addressed.
- 21. In relation to issuing a FPN for breach of a PSPO different arrangements will apply to those under 18 years of age who commit these offences. Those arrangements will be:
 - (a) **10-13 year olds**

FPNs will not be issued to persons under the age of 14 where an offence is witnessed but they should still be requested to stop the activity and both the juvenile, and their

parent/guardian, will be sent a formal warning so that the parent/guardian is aware of the situation.

(b) 14 and 15 year olds

If an offence is committed by a person who is 14 or 15, in the first instance they would be requested to stop the activity. If the request is complied with, a formal warning would be given, verbally at the time, and followed up in writing to both the juvenile and their parent.

If the activity is not stopped then an FPN would be issued to the individual and the parent/guardian informed.

Note: Prior to the FPN being issued, consultation will take place with the Youth Offending Service as to whether this is an appropriate course of action. FPNs would only be issued if absolutely necessary and other more appropriate action would be sought.

(c) 16 and 17 year olds

If an individual who is 16 or 17 commits an offence, then the individual will be issued with a FPN and the parent/guardian informed. Consultation again will take place with the Youth Offending Service as to whether this is an appropriate course of action, before the FPN is issued.

In every instance where a FPN is issued to an under 18, consideration can be given to reparation, such as a supervised litter pick, as an alternative to payment of the FPN. This option will be communicated to under 18s and their parent/guardian at the time of the FPN being sent out to them.

Threatening and Intimidating Behaviour

22. Table 3 at Appendix 3 shows the Police data for Violence Against the Person crimes and Public Order offences. As previously mentioned in the report, the figures recorded during lockdown are lower than in 2018/19 when the PSPO was implemented, however lockdown figures should not be relied on as a true picture. In current year 2021/22, to date there have been 489 Violence Against the person crimes compared to 491 in 18/19 when the PSPO was implemented. Therefore, the evidence supports a renewal of the order inclusive of Threatening and Intimidating Behaviour.

Begging

23. A significant amount of good work has taken place over the last three years through the multi-agency begging group to address begging in the town centre providing advice and support to beggars prior to taking any formal action
24. The PSPO has been an integral part of the multi agencies response to manage begging in Darlington. Enforcement of begging does not work in isolation and in Darlington, agencies are working together to support individuals who feel the need to 'beg'. The Council have been working with a range of partners, including the 700 Club, NECA Drug and Alcohol

Support Services and the Police, and have worked to the Begging strategy over the last three- four years to deal with begging. The strategy is split into four sections: Empathy, Engagement, Education, and Enforcement. Empathy with the needs of those begging, Engagement with the offenders to offer services and support, Education to the public and then Enforcement only on those who persistently beg and refuse to engage with services. As a result we have seen significant reductions in those begging by following the strategy. Issuing a fine to someone begging would only be used as a very last resort and only used when all other methods of engagement and support have been exhausted.

25. There is a significant amount of support in place for those individuals who unfortunately find themselves homeless and in need of help from a variety of agencies. The powers within the PSPO will allow the Police and authorised officers of the Council to deal with those individuals who beg simply for financial gain and must be noted that enforcement is used as a last resort.

Nuisance Drinking

26. Table 4 at Appendix 3 shows the number of alcohol related incidents in Darlington town centre. Again, as discussed for other offences and crimes within the report, the figures for 2020/21 during lockdown are unreliable for reasons previously mentioned. The evidence within the document supports the need for the PSPO, figures for alcohol related incidents are 743 for 2021/22 and incidents linked to licensed premises are 382. Although the figures are slightly lower than 2018/19 when the PSPO was introduced they remain at a high level, therefore the PSPO is considered to be required to assist in dealing with these offences.

Benefits

27. The town centre PSPO was a positive 'tool' enabling the Police to deal with anti-social behaviour within a designated area. It contributed to making Darlington a more attractive and safer place to live, work and visit and like the previous PSPO, any new Order will enable the Police and other designated officers to deal more effectively with disorder, for example, confiscating alcohol from adults. Darlington is a family friendly market town and the PSPO will help preserve and encourage development. It can be justified based on the evidence of the review. However, it should be noted that once a PSPO is in place it still requires policing and that requires resources to which the Police give their full support. The Order can only be effective if breaches are acted upon.

Consultation

28. An eight-week consultation exercise took place from 7 March 2022 to 2 May 2022. Consultation was undertaken as follows:
 - (a) Council web pages
 - (b) Town centre business consultation
 - (c) Social media
 - (d) Police
 - (e) 700 Club

29. The Police are in full support of a PSPO renewal. Similarly, the 700 Club are also in full support. As mentioned at paragraph 23, the Council have a 'Begging Group' which includes Police, 700 Club, Housing Services, Drug and Alcohol Support, who work collaboratively to address the issue of begging. The group members are in support of the PSPO renewal.
30. Some valid comments have been received from Liberty in relation to the obstruction element of the PSPO. They have expressed concern around peaceful protests and interference with Human Rights. Careful consideration has been given in relation to this and based on little supporting evidence and the lack of use in the previous three years, the decision has been taken to remove it from the proposed order.
31. No other responses have been received in relation to the consultation for the PSPO.
32. The Communities and Local Services Scrutiny Committee are asked to provide their views on the renewal of the PSPO, which will be included in the Cabinet report for Members to consider as part of the decision-making process.

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DARLINGTON BOROUGH COUNCIL

ANTI-SOCIAL BEHAVIOUR, CRIME AND POLICING ACT 2014

PUBLIC SPACES PROTECTION ORDER – DARLINGTON TOWN CENTRE Number 1 of 2022

Notice is hereby given that Darlington Borough Council (“the Council”) in exercise of its powers under sections 59, 63, and 72 of the Anti-Social Behaviour, Crime and Policing Act 2014 (“the Act”) being satisfied that the conditions set out in section 59 of the Act have been met, make the following order:

PRELIMINARY

1. The Order applies to the land described by the map attached at Schedule 1 and shown edged red, being land in the area of the Council, to which the Anti-Social Behaviour, Crime and Policing Act 2014 applies.
2. The order may be cited as the Darlington Borough Council Public Spaces Protection Order – Darlington Town Centre and shall come into force on..... for the duration of three years. At any point before the expiry of this three year period the Council can extend the Order by up to three years if they are satisfied on reasonable grounds that this is necessary to prevent the activities identified in the Order from occurring or recurring or to prevent an increase in the frequency or seriousness of those activities after that time.
3. The activities identified in paragraph 7 below have been carried out in public places within the Council’s area and have had a detrimental effect to the quality of life of those living in the locality.
4. The Council is satisfied that the conditions set out in sections 59, 63 and 72 of the Act have been met and that it is, in all the circumstances, expedient to make this Order in order to seek to reduce the detrimental effect on the quality of life of those in the locality caused by the activities listed in paragraph 7 below.

5. The effect or likely effect of these activities is, or is likely to be, of a persistent or continuing nature, such as to make these activities unreasonable, and therefore justifies the restrictions imposed by this Order.

6. The Council has had particular regard to the rights and freedoms set out in Article 10 (right of freedom of expression) and Article 11 (right of freedom of assembly) of the European Convention on Human Rights and has concluded that the restrictions on such rights and freedoms imposed by this Order are lawful, necessary and proportionate.

THE ACTIVITIES

7. The Activities covered by this Order are:
 - a) Persons acting in an anti-social manner who continue to drink alcohol in public places, which are not licensed premises, after they have been asked to stop
 - b) Persons acting in an anti-social manner who fail to surrender any alcohol in their possession in public places, which are not licensed premises, when asked to do so
 - c) Begging
 - d) Threatening behaviour

8. The effect of this order is to impose the prohibitions on the use of the land as detailed below at all times.

THE PROHIBITIONS

Alcohol

9. a) Any person acting in an anti-social manner who continues drinking alcohol in a public place, which is not a licensed premises, when asked to stop by a

constable or a person authorised by the Council for this purpose commits an offence.

- b) Any person acting in an anti-social manner who fails to surrender any alcohol in his possession in a public place, which is not a licensed premises, when asked to do so by a constable or a person authorised by the Council for this purpose commits an offence.
- c) For the purposes of sections 9(a) and 9(b) above, acting in an anti-social manner is defined as acting in a manner that is causing or is likely to cause harassment, alarm, or distress to another person.

Begging

- 10. No person shall sit or loiter in any place for the purpose of begging or asking members of the public for money whether by placing an item before them for receipt of money or otherwise.

Threatening and intimidating behaviour

- 11. No person shall use threatening or intimidating behaviour towards any other person.

EFFECT OF FAILING TO COMPLY WITH THIS ORDER

- 12. It is an offence for a person without reasonable excuse to engage in an activity that is prohibited by this Order.
- 13. A person guilty of an offence under paragraph 9(a) or 9(b) above, in accordance with section 63 of the Act, is liable on summary conviction to a fine not exceeding level 2 on the standard scale (£500).

14. A person guilty of an offence under paragraphs 10 or 11 above, in accordance with section 67 of the Act, is liable on summary conviction to a fine not exceeding level 3 on the standard scale (£1000).

15. The full text of sections 63 and 67 of the Act is set out in Schedule 2 to this Order.

FIXED PENALTY NOTICES

16. A constable, or a person authorised by the Council for this purpose, may issue a fixed penalty notice to any person he or she believes has committed an offence under section 63 or 67 of the Act. The person will then have 14 days to pay a fixed penalty of £100. If payment is received within 14 days they will not be prosecuted.

CHALLENGING THIS ORDER

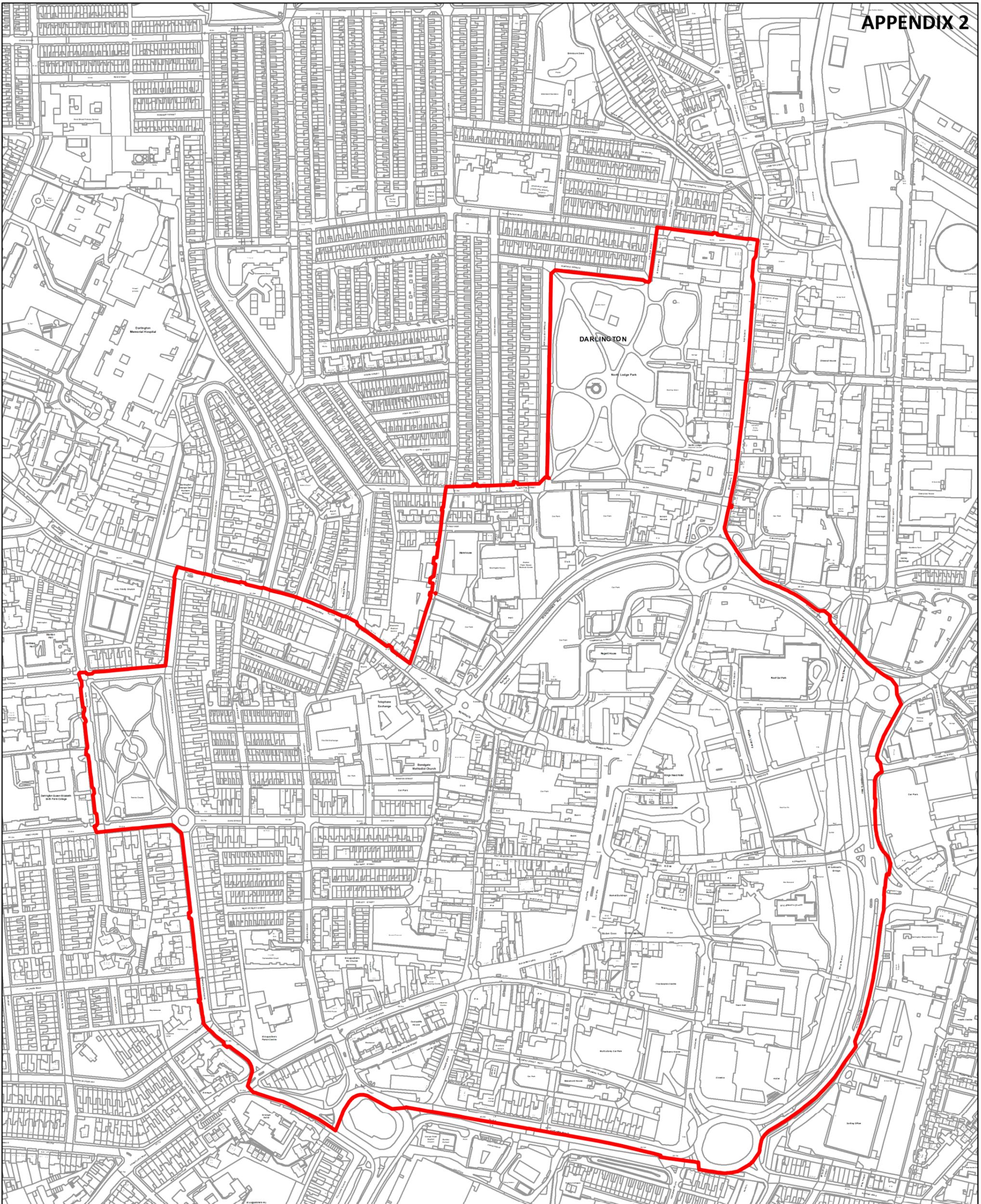
17. Any challenge to this Order must be made in the High Court by an interested person within six weeks of it being made. There is further detail regarding this in Schedule 3 attached.

GIVEN under the common seal of
The Council of the Borough of Darlington

On the

..... day of 2022

THE COMMON SEAL of the
Council of the Borough of Darlington
was hereunder affixed in the presence of :-



DARLINGTON
Borough Council

Plan produced by Planning Policy,
Economic Growth

Scale 1:4,000 @ A3

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PSPO DATA March 2022

Prepared By:	Julie Cuthbert	Request From:	Anna Willey
Request Ref:	Use of the Town Centre PSPO.		

Information provided in this document covers the period 1 March 2018 to 25 April 2022 and is for the Town Centre only.

Table 1 shows the number of Police reports of ASB and Begging in Darlington Town Centre:

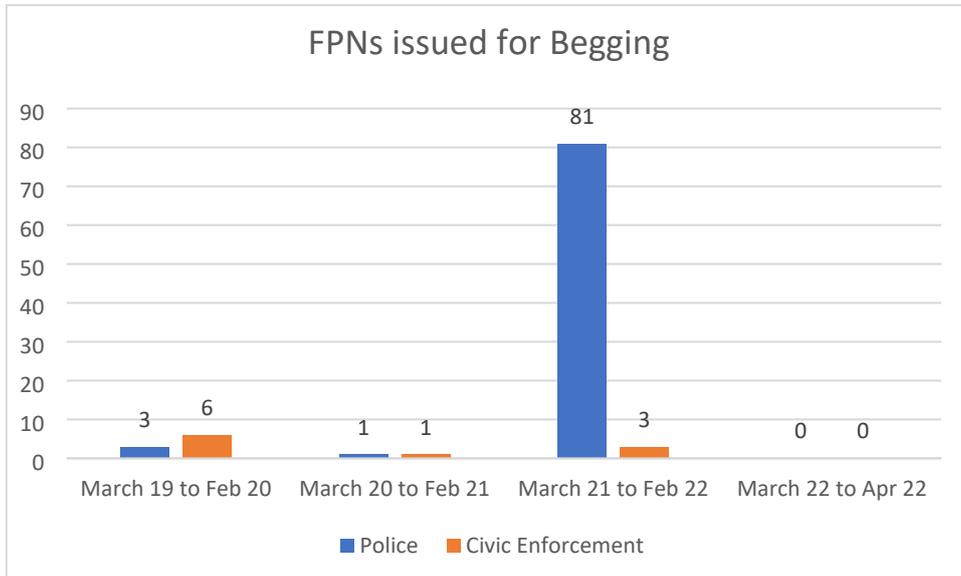
Date	01.03.18- 28.02.19	01.03.19- 28.02.20	01.03.20- 28.02.21	01.03.21- 28.02.22	01.03.22- 25.04.22
Youth Related ASB	116	226	63	72	13
Alcohol Related ASB	71	132	61	83	14
Total ASB	252	489	237	273	44
Begging	35	14	14	11	0

Table 2 shows the number of reports to Civic Enforcement (Uniform) of ASB and Begging in Darlington Town Centre:

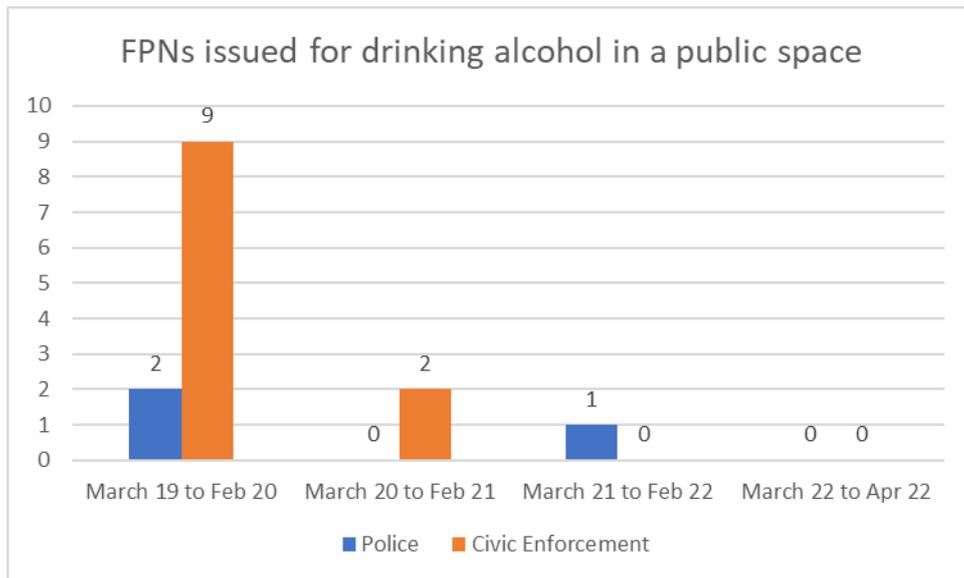
Date	01.03.18- 28.02.19	01.03.19- 28.02.20	01.03.20- 28.02.21	01.03.21- 28.02.22	01.03.22- 25.04.22
Youth Related ASB	37	74	80	145	25
Alcohol Related ASB	1	5	16	15	2
Total ASB	191	207	223	550	58
Begging	No data	94	23	161	36

Use of the PSPO

Graph 1-FPNs for begging



Graph 2-FPNs for drinking alcohol in a public space



Area of concern

The period March 2021-Nov 2021 has seen an increase in FPNs being issued for begging. Two nominals are responsible with 69 FPNs issued between them.

Threatening and intimidating behaviour

Table 3 shows the number of reports to the police for the crimes of Violence Against the Person and Public Order offences. (Figures are skewed for the period 01.03.20-28.02.21 due to lockdowns):

Date	01.03.18-28.02.19	01.03.19-28.02.20	01.03.20-28.02.21	01.03.21-28.02.22	01.03.22-30.04.22
Violence Against the Person	491	641	219	489	85
Public Order	179	242	108	202	26

Further analysis was completed for Public Order offences and these were largely due to suspects shouting and swearing in public areas causing the victim to feel alarmed, harassed or distressed.

Tubwell Row was a hotspot for both offences. This is a location that has a high volume of licensed premises, further data relating to incidents connected to licensed premises is below in Table 4.

Alcohol related incidents

Table 4 shows the number of reported alcohol related incidents in the Town Centre. (Again figures are skewed for the period 01.03.20-28.02.2021 due to lockdowns):

Date	01.03.18-28.02.19	01.03.19-28.02.20	01.03.20-28.02.21	01.03.21-28.02.22	01.03.22-30.04.22
Alcohol related incidents	870	906	371	743	131
Alcohol related incidents linked to licensed premises	351	832	219	382	49

The table above shows that it is highly likely that licensed premises can be linked to alcohol related incidents in the Town Centre, with Tubwell Row a hotspot area.

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**COMMUNITIES AND LOCAL SERVICES SCRUTINY COMMITTEE
9 JUNE 2022**

STRONGER COMMUNITIES FUND

SUMMARY REPORT

Purpose of the Report

1. To provide Members with information on the spend and use of the Stronger Communities Fund during the 2021/2022 financial year.

Summary

2. This report sets out the final spend against the £50,000 for the 2021/2022 financial year, together with information on what has been delivered in wards on an individual Councillor basis (**Appendix 1**).
3. Members will recall that this Scrutiny Committee, at its meeting held on 6 January 2022, when considering the six-monthly spend and use, supported the continuation of the pilot scheme in the 2022/23 financial year.
4. Following feedback from Members, Officers and the Credit Union, the process for administering the fund has been reviewed and this report sets out the revised arrangements for its administration.

Recommendation

5. Members are requested to :-
 - (a) note the final spend against the £50,000 for the 2021/2022 financial year;
 - (b) note the use of the Fund during the 2021/22 financial year; and
 - (c) note the administration process for the fund in the 2022/23 financial year.

Luke Swinhoe

Assistant Director Law and Governance

Background Papers

There were no background papers used in the preparation of this report other than those referred to
Shirley Wright: Extension 5998

S17 Crime and Disorder	There are no specific crime and disorder implications in this report.
Health and Well Being	There are no issues relating to health and well being which this report needs to address.
Carbon Impact and Climate Change	There are no specific carbon impact issues in this report.
Diversity	The report does not contain any proposals that impact on diversity issues.
Wards Affected	All wards are affected.
Groups Affected	No specific groups are particularly affected.
Budget and Policy Framework	This decision does not represent a change to the budget and policy framework.
Key Decision	The report does not require a key decision.
Urgent Decision	The report does not require an urgent decision.
Council Plan	The subject matter of the report, the Councils financial standing and financial management, is critical to delivery of the SCS, but this report does not contain new proposals
Efficiency	The report contains updated information regarding efficiency savings contained in the MTFP.
Impact of Looked After Children and Care Leavers	This report has no impact on Looked After Children or Care Leavers

MAIN REPORT

Information and Analysis

6. Following the establishment of the Stronger Communities Fund, Members each Councillor was allocated £1,000 with the aim of :-
 - (a) supporting individuals and groups to enhance access to opportunities to improve health and well being outcomes;
 - (b) investing in environmental improvements that enhance the local area to the benefit of the local community.
7. In agreeing to the establishment of the fund, each Member was required to enter into an agreement with the Council regarding the use of the funds which, amongst other things, stipulated that :-
 - (a) the process of awarding grants is open and transparent
 - (b) grants are made without prejudice or favour
 - (c) the funds will not be used for Members' personal or political gain
 - (d) Members will be responsible for ensuring as far as possible that the grant has been used for the purpose that it was provided
8. Councillors are able to pool their budget with other Councillors within their wards if they wish.
9. Appendix 1 sets out sets out the final spend against the £50,000 for the 2021/2022 financial year, together with information on what has been delivered in wards on an individual Councillor basis and details of paperwork received to date.
10. There has been good use of the fund, with only £2,116.50 of the £50,000 remaining unspent, which will be reclaimed by the Council.
11. At its meeting held on 6 January 2022, this Scrutiny Committee assessed the value of the Fund and supported the continuation of the pilot scheme in the 2022/23 financial year, and, as such, each Councillor will be allocated £1,000 to deliver the objectives of building stronger communities.
12. Members should note that during the 2022/23 financial year, due to the use of Council resources in the run up to the local elections in 2023, any funding should be given over to the grant recipient before the commencement of Purdah.
13. Following feedback from Members, Officers and the Credit Union, Officers have reviewed how the scheme should be administered going forward and Members are requested to note that for the 2022/23 financial year :-
 - (a) a single account in the name of Darlington Borough Council will be set up at the Darlington Credit Union with £1,000 allocated against each Member;

- (b) Members will sign the 2022/23 Stronger Communities Fund Agreement and return it to the Democratic Manager (**Appendix 2**);
- (c) Members will advise the Democratic Manager, in writing, of their grant recipient, amount of funding, purpose;
- (d) on receipt of (c) above, the Democratic Manager will write to the grant recipient advising them of the success of their application and requesting them to read and sign the agreed terms and conditions of the funding (**Appendix 3**); and
- (e) on receipt of (d) above, the Democratic Manager will advise the Darlington Credit Union to transfer the funds as agreed.

Stronger Communities Fund
Grant Information

Ward	Councillor	Signed Agreement	Recipient - Name of Group	Purpose of Grant	Date Grant Awarded	Amount Allocated (£)	Amount Remaining (£)	Agreement letter Returned	CU Account empty 05/04/2022	Receipt Recd
Bank Top and Lascelles	Helen Crumbe	Y	Lascelles Community Partnership	Replacement bench for Eastbourne Park		280.00		Y	Y	N
			Lascelles Park Residents Association	Request for one picnic bench to be installed at Aldborough Walk green space		410.00		Y		N
			Windermere Court Residents	King Alfred daffodil bulbs to be planted at Windermere Court green space		25.00		N		N
			Thomas Court Residents	Bulbs for planting in Green Space behind Thomas Court		285.00		Y		N
	Wendy Newall	Y	Lascelles Residents Association	Picnic bench and seating for Lascelles park	30 March 2022	410.00		Y	Y	N
			Lascelles Community Partnership	Contribution to cost of installation of CCTV at the Community Hub	05 August 2021	300.00		Y		Y
			Lascelles Community Partnership	Cost of outdoor lights for Eastbourne park, batteries and refreshments for Family Help Moonlight Walk	27 October 2021	200.00		Y		Y
			Thomas Court Residents	Contribution towards the cost of planting shrubs and flowered behind the fence and on the green space behind Thomas Court by DBC Horticulture	30 March 2022	90.00		Y		N
	Darrien Wright	Y	Eastbourne Park Hub	Improvements, Painting and restore the community hub	13 October 2021	500.00		Y	Y	N
			Lascelles Community Partnership	Buy new tools for the Community gardens to support local residents	13 October 2021	300.00		Y		N
			Lascelles Community Partnership	To start a craft group with local residents to get together and buy supplies	13 October 2021	100.00		Y		N
			Lascelles Community Partnership	Funds to go towards a new mothers and toddlers drop in	13 October 2021	100.00		Y		N
Brinkburn and Faverdale	Scott Durham	Y	Brinkburn Community Volunteers	Covid Memorial Bench and plaques to be used by residents and additional funding for further enhancement of communal areas in the Bellburn Field area	15 February 2022	400.00		Y	Y	N
			Shared Vision Learning Trust / West Park Academy	Support a project to install a community defibrillator in West Park area nad Queens Jubilee Gardent Party for students / parents / grandparents	28 February 2022	500.00		Y		N
			Brinkburn Community Volunteers	Funding to support setup costs and initial procurement in relation to the Queens Jubilee celebrations		100.00		Y		N
	Rachel Mills	Y	Shared Vision Learning Trust / West Park Academy	Support a project to install a community defibrillator in West Park area nad Queens Jubilee Gardent Party for students / parents / grandparents	28 February 2022	1000.00		Y	Y	N
	Lisa Preston	Y	4 Motion	Purchase of BMX bikes and PPE to assist with youth inclusion session	28 March 2022	550.00		Y	Y	N
			Brinkburn Community Volunteers	Funding to support setup costs and initial procurement in relation to the Queens Jubilee celebrations	31 March 2022	450.00		Y		N
Cockerton	Paul Baldwin	Y	Cockerton Communtiy and Business Group	Towards a free community picnic on Cockerton Green, June 3rd to celebrate the Jubilee. The group will be providing entertainment, food, soft drinks and small memento for the children. Approx numbers 300 people	24 March 2022	500.00		Y	Y	N
				towards the installation of CCTV in the Cockerton Library and shop area to monitor the defibrillator we raised funds to provide and the antisocial behaviour in the car park	24 March 2022	500.00		Y		N
	Jan Cossins	Y	FC Darlington Locomotives	provision of kit and equipment for the newly formed FC Darlington Locomotives Football Club	23 September 2021	250.00		Y	Y	N
			Cockerton Cricket Club	Drainage works to improve cricket field	23 September 2021	200.00		Y		N
			Darlington (Cockerton Green) Scout Group	Funding to re-start following covid. Consumables, pens, pencil, paper, creative equipment, games equipment and some remedial operation requirements to ensure a safe covid environment (PPE)	23 September 2021	200.00		Y		N
			1st Darlington Girls Brigade, Cockerton Methodist Church	Assistance towards residential camp to fund those that might not be able to afford to attend	23 September 2021	200.00		Y		N
	Darlington Town Mission	Funding towards social outings	23 September 2021	150.00		Y	N			
	Eddie Heslop	Y	Mount pleasant school	to help towards improving childrens musical education and increase opportunities	01 October 2021	1000.00		Y	Y	N
College	Bryony Holroyd	Y					1000.00		N	N
	Matthew Snedker	Y	Pierremont Crescent Community Group	Queens Jubilee Street Party - To close the road, bring members of the community, both young, old and middle aged together and have a street party to celebrate the queens jubilee	28 March 2022	372.00		Y	N	N
			Working It Out	Week of activity in the Easter Holidays for the community	28 March 2022	511.50		Y		N
							116.5		N	
Eastbourne	Jonathan Dulston	Y	Firthmoor & District Community Association	Support with hampers	20 December 2021	1000.00		Y	Y	N
	Kevin Nicholson	Y	FC Locomotives	support a girls only football team with the purchasing of strips	26 January 2022	300.00		Y	Y	N
			Firthmoor Foodbank / Hampers	support the creation of hampers and foodbank Christmas items	11 January 2022	100.00		Y		N
			Firthmoor LIVE 2022	support towards the cost of an act for the Queen's Platinum Jubilee Event	11 January 2022	500.00		Y		N
			Firthmoor over 50's	support an elderly persons community meeting / luncheon / Hampers	11 January 2022	100.00		Y		N
	Steven Tait	Y	Friends of South Park	Help maintain the bird aviary	26 January 2022	100.00		Y	Y	N
			Maidendale Nature Reserve	Help maintain the nature reserve	15 January 2022	100.00		Y		N
			Firthmoor Community Centre	Support Firthmoor Live Jubilee celebrations	31 March 2022	600.00		Y		N
Firthmoor Community Centre			For activities within the youth project	31 March 2022	200.00		Y	N		
Harrowgate Hill	Ian Bell	Y	CoderDojo		22 March 2022	300.00		N	Y	N
			Friends of South Park			100.00		N		N
			Drinkfield			200.00		N		N
			Whesoe Parish Council			200.00		N		N
	Jon Clarke	Y	Drinkfield			200.00		N	N	
	Lynn Paley	Y	Drinkfield Marsh			1000.00		N	Y	N
			St Andrews Church Food Bank	Support the operation of St Andrews food bank through the purchase of supplies for the food bank	01 March 2022	350.00		Y	N	N

Haughton and Springfield	Chris McEwan, Andy Scott, Nick Wallis	Y	Haughton Green Methodist Church	Contribution towards Makaton training at Haughton Methodist Church. This would be used primarily in faith organisations within Haughton with wider benefit for the Haughton Community	01 March 2022	175.00		Y		N	
			Health in Haughton Matters - Move More	To support Health in Haughton matters Project - aimed specifically at supporting older people to move more. The funding will be spent on providing activity sessions that are available in and around the Haughton area. This will encourage them to be more active and for them to move more	01 March 2022	250.00		Y		N	
			Haughton Residents Association	support work for the maintenance and betterment of the Memorial Garden	01 March 2022	350.00		Y		N	
			Haughton Residents Association	Support Haughton Christmas Lights - purchase of equipment	01 March 2022	250.00		Y		N	
			Haughton Green Methodist Church	Supporting Haughton Dementia Friendly event 24 March 2022	01 March 2022	25.00		Y		N	
			Haughton Green Platinum Jubilee Street Party Group	Support Haughton Green Platinum Jubilee with the purchase of consumables and decorations for the street party	01 March 2022	250.00		Y		N	
			Haughton Academy, Education Village	Support Education Village with a school prize in memory of Mr Clarke	01 March 2022	250.00		Y		N	
			Haughton War Memorial Team	Support Haughton War Memorial Team with a contribution towards the purchase and installation of a Platinum Jubilee bench for Haughton Green to replace an existing bench	01 March 2022	500.00		Y		N	
			Friends of Fryers Field	Supporting Friends of Fryers Field (Maintenance and running costs for grass cutting equipment)	01 March 2022	250.00		Y		N	
			Salvation Army - Thompson Street	Support the operation of Salvation Army Food Bank programme through the purchase of supplies for the food bank, specifically food, toiletries and cleaning materials	01 March 2022	250.00		Y		Y	
			Haughton Methodist and Haughton Village	Jubilee decorations	01 March 2022	100.00		Y		N	
Heighington and Coniscliffe	Paul Crudass	Y	Low Coniscliffe PC	Replace vandalised Footpath signs	27 July 2021	100.00		Y		Y	
			Piercebridge Parish Council	To purchase a selection of gazebos/tents for use in outdoor events across the western villages, including Platinum Jubilee celebrations, Fairs and village fetes	21 March 2022	900.00		Y		Y	N
Hummersknott	Charles Johnson, JP. FQI	Y	Heighington Parish Council	To buy a play equipment for St Michael's play Area	31 January 2022	1000.00		Y		N	
			29th Darlington Brownies	Improving facilities and activities for Brownie Pack, especially for new member with very specific assistance needs	01 April 2022	500.00		Y		Y	N
Hurworth	Jack Sowerby	Y	All Saints and Salutation Blackwell Hall	Improve the services provided	22 April 2022	500.00		Y		N	
			Neasham Parish Council	To improve the public area of Neasham Parish Council	11 April 2022	1000.00		N		Y	N
			Hurworth Community Association	Contribution to support Hurworth Annual Fair	01 September 2021	500.00		Y		Y	N
Mowden	Mrs Pauline Culley and Alan Marshall	Y	Hurworth Albion Football Club	New Goal Posts for the under 7 football team	01 November 2021	500.00		Y		N	
			1st Darlington Brownies	To pay towards resources, badges, building rent and subsidising Brownie and Rainbow days run by the division, which they hope to get back to soon, maybe a pack holiday	21 March 2022	200.00		Y		Y	Y
North Road	Hilary Allen	Y				1800.00		N		Y	N
			North Riverside Residents Association		04 April 2022	200.00		N		Y	N
			Kings Church		04 April 2022	400.00		N		Y	N
	Anne-Marie Curry	Y	The Well Methodist Church		04 April 2022	400.00		N		Y	N
			The Well Methodist Church		05 April 2022	1000.00		N		Y	N
			North Riverside Residents Association			200.00		N		Y	N
Northgate	Sajna Ali	Y	Kings Church			400.00		N		Y	N
			The Well			400.00		N		Y	N
	Eleanor Lister O.B.E	Y	Lyall Events			400.00		N		Y	N
			Northgate Community Church			200.00		N		Y	N
Park East	Cyndi Hughes	Y	Resident			500.00		N		Y	N
			Resident			500.00		N		Y	N
			NQA Foodbank			500.00		N		Y	N
	Libby McCollom	Y	Skerne Park Community Partnership	To purchase equipment and materials to support activities for children, young people and the wider community of Skerne Park	25 October 2021	350.00		Y		Y	N
			Friends of Middleton Street Peace Garden	To purchase plants and other materials in order to improve local amenity and to promote activities and engagement with the local community and the wider community in Darlington	30 November 2021	350.00		Y		Y	N
			More In Common Darlington	Contribution towards speaker fees and room hire for a community lecture and meeting to improve understanding and cohesion amongst our existing residents vis-à-vis new Afghan refugees who will be moving to Darlington	25 October 2021	300.00		Y		Y	N
			South Park Bowls Club	Funding toward coaching and safeguarding courses and DBS checks for "That's How We Roll" project by Darlington South Park Bowls Club	29 December 2021	250.00		Y		Y	N
Michael Nicholson	Y	27th Darlington Scout Group	To facilitate scouting activities at the Coleridge Centre	10 March 2022	750.00		Y		Y	N	
		27th Darlington Scout Group	To purchase and install a storage container to facilitate scouting activities at the Coleridge Centre	05 January 2022	750.00		Y		Y	N	
Park West	Bob Donoghue	Y	Darlington South Park Bowls Club	To fund coaching and safeguarding courses and DBS checks in support of the "That's How We Roll" project by Darlington South Park Bowls Club	05 January 2022	250.00		Y		Y	N
			Mrs Heather Scott O.B.E	Y	Blackwell District Guides	To fund recreational activities	23 March 2022	1000.00		Y	
			Environmental Services	Supply benches for Green Park	28 March 2022	1000.00		Y		Y	Y

Pierremont	Stephen Harker, Linda Hughes, Mary Layton	Y	Reid Street School	Purchase of materials for "Conversation Corner", a pergola in the KS2 playground.	29 November 2021	500.00		Y	Y	N
			George Dent Nursery School	Purchase of woodworking tools, to create a woodworking area for the children.	02 December 2021	500.00		Y		Y
			Arthur Wharton Foundation	Sound and recording equipment	29 November 2021	500.00		N		N
			Darlington Bee Keepers Association	To enable groups & schools to visit us and to continue our education of the public on the importance of honeybees and other pollinators.	17 November 2021	500.00		N		N
			Friends of Denes	Purchase of saplings/shrubs, to plant in the Denes. Hand tools for volunteer groups	07 March 2022	500.00		Y		N
			Willow Road Community Centre	To help fund fuel costs of transporting people to the weekly Lunch Club	29 November 2021	500.00		Y		Y
Red Hall and Lingfield	Hilary Lucas	Y	Red Hall Partnership			250.00		N	Y	N
			Lingfield Education Trust			250.00		N		N
			Red Hall Primary School			500.00		N		N
	David Willis	Y	FC Darlington Locomotives	Playing kit and equipment for girls football teams	14 March 2022	300.00		Y	Y	N
Red Hall Primary School	SEN children and their parent carers. To enable them to buy equipment such as		23 March 2022	700.00		Y	N			
Sadberge and Middleton St. George	Brian Jones	Y	Middleton St George Community Association	Outdoor gym equipment	06 April 2022	1000.00		Y	Y	N
	Mrs Doris Jones B.E.M.	Y	Middleton St George Community Association	Outdoor gym equipment	06 April 2022	1000.00		Y	Y	N
	Deborah Laing	Y	Middleton St George Community Association	Outdoor gym equipment	06 April 2022	1000.00		Y	Y	N
Stephenson	Ian Haszeldine	Y	Eastbourne Pre School	Improving outside space to offer additional learning opportunities to enhance the children's skills. Water wall and mural	02 December 2021	400.00		Y	Y	N
			Gurney Pease Academy	Pupils School Council to increase opportunities for pupil learning and growth with financial decision making to improve the learning environment.	02 December 2021	350.00		Y		N
			Lingfield Education Trust			250.00		N		N
	Mike Renton	Y	Wesley Court	To fund community activities at the centre, including baby group and over 65s arts and crafts	11 March 2022	200.00		Y	Y	N
			The Bridge	To fund family crafts sessions at the Bridge for six months	28 March 2022	300.00		Y		N
			Hundens Green Community Bowls Association		10 March 2022	300.00		Y		N
Yvonne Renton		Healthy snacks for Honey Bunny Baby Group	13 January 2022	200.00		Y	N			
Whinfield	Jamie Bartch	Y	Whinfield Residents Association	Purchase of 1 x Alexander Rose Roble Park bench 5ft £674.10 incl VAT	24 December 2021	674.00		Y	Y	N
			Whinfield Residents Association	Provide a contribution for community chair (no 3) purchase by WRA.	24 December 2021	326.00		Y		N
	Andy Keir	Y	Whinfield Residents Association	To purchae 7 X 20kg bags of Daffodill bulbs for planting in Whinfield ward.	24 December 2021	210.00		Y	Y	N
			Whinfield Residents Association	Purchase of 1 x Alexander Rose Roble Park bench 5ft £674.10 incl VAT	24 December 2021	674.00		Y		N
			Whinfield Residents Association	Purchase 10 X Yellow High Vis Vests @ £4.82 each	24 December 2021	48.00		Y		N
			Whinfield Residents Association	Provide a contribution for community chair (no 3) purchase by WRA.	24 December 2021	68.00		Y		N
						Total Spent	47883.50			
						Grant Allocation				
						Remaining	2116.50			

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Stronger Communities Fund Agreement

2022/23

1. The Council has agreed to establish a Stronger Communities Fund as part of the approved Medium-Term Financial Plan.
2. This Agreement is between Darlington Borough Council (the 'Council') and the elected Member of _____ Ward, Councillor _____ (the 'Member') and sets out the conditions (on receipt of a signed copy of this Agreement) for the distribution of £1,000 (the 'Funding') to the Member to be used for the benefit of their ward and its residents

The Fund

3. As part of the approved Medium Term Financial Plan, £1,000 has been allocated to each individual Member to be used at their discretion to deliver the objectives of the Stronger Communities Fund.
4. The proposed objectives of the fund as agreed by the Council are :-
 - a. to support individuals and groups to enhance access to opportunities to improve health and wellbeing outcome within their Wards; and
 - b. to invest in environmental improvements which improve the local area to the benefit of the local community
5. Examples of how the Funding could be used, include, but are not restricted to :-
 - a) supporting local groups with events or rents;
 - b) supporting individuals to excel in sport or education;
 - c) providing equipment for individuals in need of support; and
 - d) contributing towards or funding the purchase of environmental improvements such as providing a park bench or play equipment
6. The Council reserves the right to withdraw the account should it believe the Funding has been used inappropriately and/or has remained unspent. For the avoidance of doubt, any funding which is not distributed by the Member will be repayable to the Council.

Awarding the Funding

7. The Member must publicise the Funding within their ward, through newsletters, notice boards etc, advising residents and organisations of the availability of the funding, the criteria and application process and the date by which any applications should be received.
8. The Member must also consider whether the provisions of the Code of Conduct for Members will apply before agreeing to award any of the Funding. Decisions to award Funding to an organisation that a Member works for, or is in a position of management or control, may be considered to be a pecuniary interest, and, as such, the Member must seek advice about this from the Council's Monitoring Officer.
9. In utilising the funding, in accordance with paragraph 10 below, the Member must not commit the Council to any future spend, for example, on-going maintenance.
10. In using the Funding, the Member shall ensure that :-
 - (a) in the 2022/23 financial year, due to the requirements to ensure the appropriate use of Council resources during an election period, all of the funding must be given to the grant recipient by 24 March 2023 and no advertising or promotion of any of the fund shall be undertaken after this period.
 - (b) the process of awarding Funding is open and transparent;
 - (c) the funding will not be used for the Members' personal or political gain;
 - (d) no aspect of the Funding may be, or appear to be, party political in intention, use or presentation
 - (e) the Funding has been used for the purpose that it was provided; and
 - (f) funding shall only be made to individuals or 'not for profit' organisations that are resident in the Borough of Darlington; and

Releasing the Funding

11. The Member will advise, in writing, the Democratic Manager of the details of their grant recipient together with the funding amount and the purpose for which the grant has been allocated.
12. The Democratic Manager will advise, in writing, the grant recipient of the success of their application and request them to agree to the terms and conditions of the funding allocation.
13. On receipt of 12 above, the Democratic Manager will transfer the total amount of funding, as agreed by the Member, to the funding recipient.

Monitoring of the Scheme

14. The Stronger Communities Fund will be reviewed by the Communities and Local Services Scrutiny Committee on a six-monthly basis to ensure the Fund is meeting its aims and objectives and to inform decisions regarding its continuation into future financial years.

Acceptance of Grant Conditions

Member of the Council for :

Ward

Name :

Signature :

Authorised Signatory for the Council :

Name : S Wright, Democratic Manager

Signature :

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DBC LETTERHEAD

Dear

Grant Funding

I am pleased to confirm that you have been awarded grant funding from the Council to be utilised as outlined below :-

Purpose of the Grant Funding	Amount
<p data-bbox="240 1093 512 1126"><i>[set out details here]</i></p> <p data-bbox="240 1330 352 1364">NOTES -</p> <ol data-bbox="240 1384 1070 1951" style="list-style-type: none"><li data-bbox="240 1384 1070 1496">1. All Grant Funding allocated must be spent for the purpose detailed above and in accordance with the terms and conditions detailed in this letter.<li data-bbox="240 1541 1070 1608">2. The above Grant Funding is a one-off payment and there is no commitment or promise of future funding.<li data-bbox="240 1653 1070 1809">3. The Council does not accept any responsibility or liability arising from the use of the Grant Funding. The Grant Recipient is solely responsible for all claims or liability or losses arising from the use of the Grant Funding.<li data-bbox="240 1854 1070 1951">4. This letter does not constitute consent by Darlington Borough Council in its capacity as landlord or planning authority matters referred to above	<p data-bbox="1129 1093 1150 1126">£</p>

Please find attached a copy of the terms and conditions attached to this funding, which I shall be grateful if you will read, sign and return to me as soon as possible, together with details of how you wish to receive this funding.

Please note that no grant funding will be transferred prior to receipt of the signed terms and conditions.

If you have any further queries in relation to this, please do not hesitate to contact me.

Yours sincerely

S Wright
Democratic Manager

STRONGER COMMUNITIES FUND
STANDARD TERMS AND CONDITIONS
2022/23 FUNDING

Below is a summary of the standard terms of conditions to the payment of the Grant Funding:

1. The Grant Recipient is bound by, and shall comply with, the Purpose of the Grant Funding. If the Grant Recipient breaches this or any other clause in this letter, the Council shall be entitled to recover all, or part, of the Grant Funding as a debt. No aspect of the activities funded shall be, or appear to be, party political in intention, use or presentation.
2. All of the grant funding must be allocated by the Member by 24 March 2023.
3. Any publicity material, press release, handouts etc produced as part of the project must include an acknowledgement that the project had received funding from the Council (and include the Darlington Borough Council logo).
4. If the purpose of the grant funding is completed for less than the grant funding amount, the Grant Recipient must provide confirmation to the Council of the difference between the grant funding amount and the total amount spent. Any grant funding, which is unspent at the completion of the Purpose of Grant Funding shall be repayable to the Council.
5. If requested by the Council, the Grant Recipient shall provide confirmation of completion of the Purpose of the Grant Funding and provide evidence by way of purchase orders/receipts in relation to the use made of the funding, performance and

outcomes achieved.

- 6. The Council reserves the right to reclaim any Grant Funding where evidence of expenditure cannot be demonstrated.
- 7. In the event that the Grant Recipient wishes to alter the Purpose of the Grant Funding, prior approval in writing must be sought from the Council. Approval may be withheld and or the Grant Funding may be reduced or withdrawn at the Council's sole discretion.
- 8. All documentation in relation to this grant funding will be retained by the Council for a period of up to four years.
- 9. By signing this Agreement you are agreeing that you will to comply with the terms set out above.

I confirm I have read and understood the above grant terms and conditions

Grant Recipient

Name _____

Signature _____

Date _____

Please arrange to pay the funding allocation by the following means :-

Cheque

Made payable to

BACS

Account Name

Sort Code

Account Number

Any other method, please contact the Democratic Manager shirley.wright@darlington.gov.uk

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**COMMUNITIES AND LOCAL SERVICES SCRUTINY COMMITTEE
9 JUNE 2022**

WORK PROGRAMME

SUMMARY REPORT

Purpose of the Report

1. To consider the work programme items scheduled to be considered by this Scrutiny Committee during the 2022/23 Municipal Year and to consider any additional areas which Members would like to suggest should be included.

Summary

2. Members are requested to consider the attached draft work programme (**Appendix 1**) for the next Municipal Year which has been prepared based on Officers recommendations and recommendations previously agreed by this Scrutiny Committee in the last Municipal Year.
3. Once the work programme has been approved by this Scrutiny Committee, any additional areas of work which Members wish to add to the agreed work programme will require the completion of a quad of aims in accordance with the previously approved procedure (**Appendix 2**).

Recommendation

4. Members are requested to consider and approve the attached draft work programme as the agreed work programme for the Municipal year 2022/23 and consider any additional items which they might wish to include.

**Luke Swinhoe
Assistant Director Law and Governance**

Background Papers

No background papers were used in the preparation of this report.

Author : Hannah Miller 5801

S17 Crime and Disorder	This report has no implications for Crime and Disorder
Health and Wellbeing	This report has no direct implications to the Health and Well Being of residents of Darlington.
Carbon Impact and Climate Change	There are no issues which this report needs to address.
Diversity	There are no issues relating to diversity which this report needs to address
Wards Affected	The impact of the report on any individual Ward is considered to be minimal.
Groups Affected	The impact of the report on any individual Group is considered to be minimal.
Budget and Policy Framework	This report does not represent a change to the budget and policy framework.
Key Decision	This is not a key decision.
Urgent Decision	This is not an urgent decision
Council Plan	The report contributes to the Council Plan in a number of ways through the involvement of Members in contributing to the delivery of the Plan.
Efficiency	The Work Programmes are integral to scrutinising and monitoring services efficiently (and effectively), however this report does not identify specific efficiency savings.
Impact on Looked After Children and Care Leavers	This report has no impact on Looked After Children or Care Leavers.

MAIN REPORT

Information and Analysis

5. The format of the proposed work programme has been reviewed to enable Members of this Scrutiny Committee to provide a rigorous and informed challenge to the areas for discussion.
6. The Council Plan sets the vision and strategic direction for the Council through to May 2023, with its overarching focus being 'Delivering success for Darlington'.
7. In approving the Council Plan, Members have agreed to a vision for Darlington which is a place where people want to live and businesses want to locate, where the economy continues to grow, where people are happy and proud of the borough and where everyone has the opportunity to maximise their potential.
8. The visions for the Stronger Communities and Local Services portfolios are:-

'to build Stronger Communities that are resilient, sustainable and safe to ensure everyone has the best opportunities to succeed' and 'a borough that is attractive, green and clean, with a wide variety of activities to be enjoyed, and a transport offer that facilitates efficient movement and reduced carbon emissions in the borough'.

Forward Plan and Additional Items

9. Once the Work Programme has been agreed by this Scrutiny Committee, any Member seeking to add a new item to the work programme will need to complete a quad of aims.
10. A copy of the Forward Plan has been attached at **Appendix 3** for information.

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COMMUNITIES AND LOCAL SERVICES SCRUTINY COMMITTEE WORK PROGRAMME

Topic	Timescale	Lead Officer/ Organisation Involved	Link to Performance Management Framework (metrics)	Scrutiny's Role
Stronger Community Board and Sub Groups Update	9 June 2022	Stronger Communities Portfolio Holder		To update Scrutiny Members and undertake any further work if necessary.
Public Space Protection Order – Darlington Town Centre	9 June 2022	Ian Thompson		To give Scrutiny Members the opportunity to consider prior to Cabinet.
Taxi availability (including wheelchair accessible vehicles)	9 June 2022	Colin Dobson		To scrutinise and monitor.
Stronger Communities Fund Six month review	TBC			To update Scrutiny Members.
Year End Update	9 June 2022			
Performance Management and Regulation/ Management of Change			Full Performance Management Framework suite of indicators.	To receive quarterly monitoring reports and undertake any further detailed work into particular outcomes if necessary.
Regular Performance Reports to be Programmed	Year End/Q4 25 August 2022	Relevant AD		
End of Year Performance (including Compliments Comments and Complaints)	Q2 15 December 2022			

Topic	Timescale	Lead Officer/ Organisation Involved	Link to Performance Management Framework (metrics)	Scrutiny's Role
Restoration of Locomotion No 1 Replica	25 August 2022	Ian Thompson		To give Scrutiny Members the opportunity to consider prior to Cabinet.
Tees Valley Combined Authority Transport Strategy (to include Bus Services in the Tees Valley)	Last considered 19 August 2021	Dave Winstanley/ Tom Bryant TVCA		To contribute to and influence the Strategy to ensure the best outcomes for residents.
Waste Management (to include Tees Valley Energy Recovery Facility)	Last considered 21 October 2021	Ian Thompson		To give Scrutiny Members the opportunity to consider prior to Cabinet.
Rail Heritage Quarter – To include Head of Steam and 2025 Review group also established	Last considered 21 October 2021	Ian Thompson		To contribute to the development of 'Experience Darlington' Strategy.
Bank Top Masterplan	Last considered 9 December 2021	Anthony Hewitt		To influence the Bank Top Masterplan and ensure the best outcomes for Darlington's residents and its economy.
Local Transport Plan	Last considered 17 February 2022	Andy Casey		To scrutinise and undertake any further work if necessary.
Public Sector Executive Group 6 Month Review	Last considered 7 April 2022	Seth Pearson		To scrutinise and undertake any further work if necessary.
Northgate Initiative	Last considered 7 April 2022	Seth Pearson		To update Scrutiny Members and undertake any further work if necessary.

Topic	Timescale	Lead Officer/ Organisation Involved	Link to Performance Management Framework (metrics)	Scrutiny's Role
Hippodrome	Last considered 7 April 2022	Ian Thompson		To scrutinise and undertake any further work if necessary.
Library Services To include digital offer	Last considered 7 April 2022	Ian Thompson		To scrutinise and undertake any further work if necessary.

REVIEW GROUP

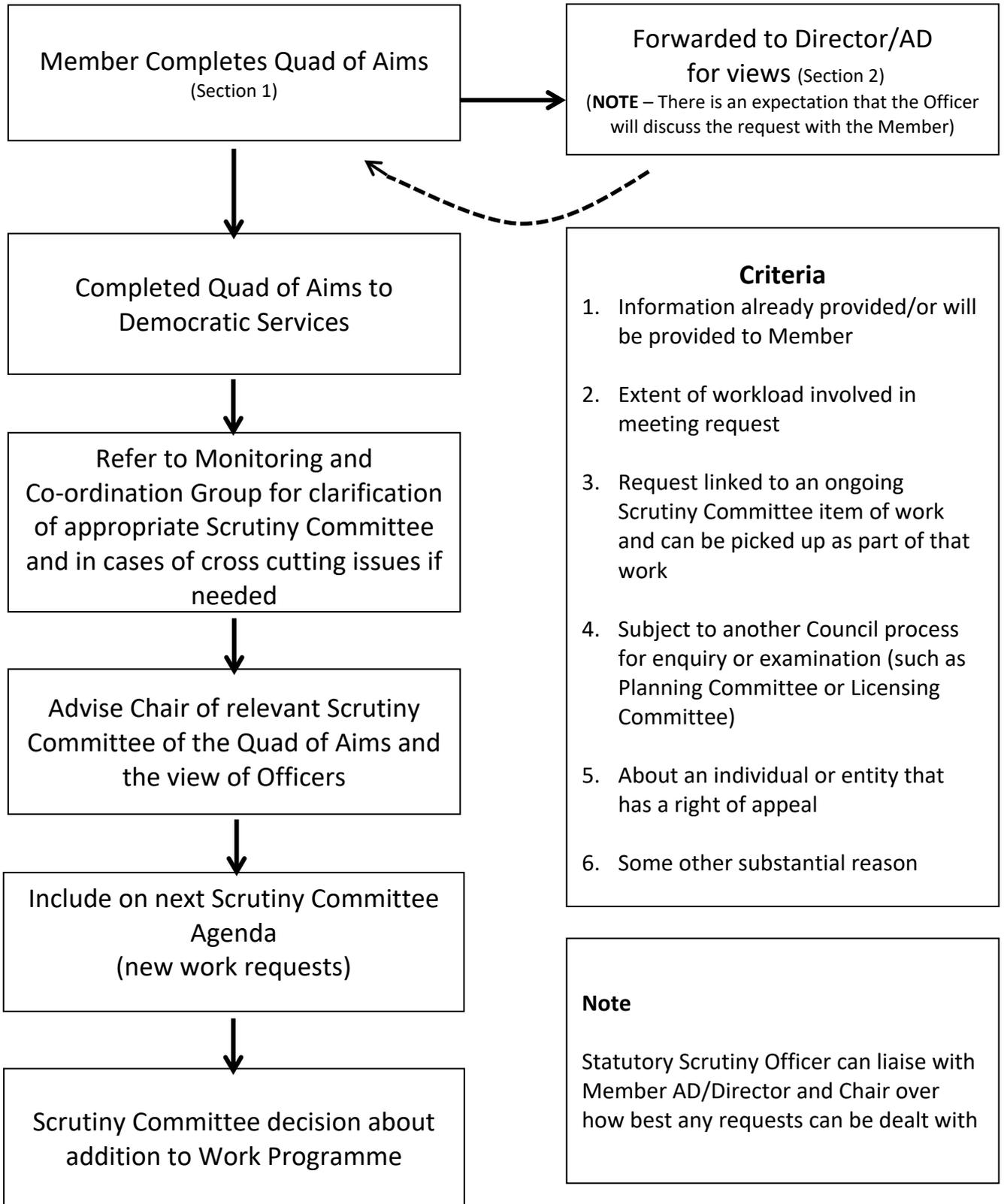
Topic	Timescale	Lead Officer/ Organisation Involved	Link to PMF (metrics)	Scrutiny's Role
School Streets Initiative	<p>Group met on 16 December 2020 and 14 January 2021</p> <p>Report to Scrutiny on 25 February 2021</p> <p>Meeting to be arranged once Quad of aims submitted to establish T&F to review additional measures</p>			<p>To enable Scrutiny members to understand the work to date, input their experience and their perspectives to inform the work going forward.</p>

Performance Indicators

DBC Number:	Definition:
CUL 037	Number of shows held at the Hippodrome
CUL 038	Number of individual attendances at theatre shows
CUL 070	Reservations - where an item is reserved from stock or from another library and is supplied within 7 days, shown as a %
CUL 071	Number of visits to the Head of Steam
CUL 078	% of ticket sales for the Hippodrome
CUL 079	% of ticket sales for the Hullabaloo
CUL 100	Number of items borrowed
CUL 101	Physical Stock borrowed from Darlington Library
CUL 102	Physical Stock borrowed from Cockerton Library
CUL 103	Number of physical visits to Darlington Library
CUL 104	Number of physical visits to Cockerton Library
CUL 105	Number of group engagements
CUL 106	Number of group engagements at Darlington Library
CUL 107	Number of group engagements at Cockerton Library
CUL 108	Number of educational interactions
CUL 109	Number of enquires directed to the Centre for Local Studies
ENV 002	Number of Street Champions who are actively involved in litter picking a minimum of once per month
ENV 006	Total number of fly-tips reported
ENV 006a	Total number of large fly-tips reported

ENV006b	Total number of small fly-tips reported
ENV 009	% household waste that is collected that is either reused, recycled or composted
ENV 021	% of small fly tips removed within target time
ENV 022	% of large fly tips removed within target time
ENV 023	Number of prosecutions for fly-tipping
ENV 024	Land Audit Management System - Litter Score
REG 803	Trading Standards : Percentage of high risk inspections carried out
TCP 101	Bus punctuality - percentage of non-frequent bus services running on time
TCP 200	Percentage of principal roads where maintenance should be considered (A class)
TCP 202	Percentage of non principal roads where maintenance should be considered (B and C class)
TCP 203	Percentage of unclassified roads where maintenance should be considered
TCP 600	Number of people killed or seriously injured in road traffic accidents
TCP 601	Number of people slightly injured in road traffic accidents
TCP 602	Number of children killed or seriously injured in road traffic accidents
TCP 603	Number of children slightly injured in road traffic accidents
TCP 900	Overall Public Satisfaction with Public Transport Theme (National Highways and Transport Survey)

**PROCESS FOR ADDING AN ITEM TO SCRUTINY COMMITTEE'S
PREVIOUSLY APPROVED WORK PROGRAMME**



PLEASE RETURN TO DEMOCRATIC SERVICES

QUAD OF AIMS (MEMBERS' REQUEST FOR ITEM TO BE CONSIDERED BY SCRUTINY)

SECTION 1 TO BE COMPLETED BY MEMBERS

NOTE – This document should only be completed if there is a clearly defined and significant outcome from any potential further work. This document should **not** be completed as a request for or understanding of information.

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REASON FOR REQUEST?	RESOURCE (WHAT OFFICER SUPPORT WOULD YOU REQUIRE?)
PROCESS (HOW CAN SCRUTINY ACHIEVE THE ANTICIPATED OUTCOME?)	HOW WILL THE OUTCOME MAKE A DIFFERENCE?

Signed Councillor

Date

SECTION 2 TO BE COMPLETED BY DIRECTORS/ASSISTANT DIRECTORS
(NOTE – There is an expectation that Officers will discuss the request with the Member)

	Criteria
1. (a) Is the information available elsewhere? Yes No If yes, please indicate where the information can be found (attach if possible and return with this document to Democratic Services)	1. Information already provided/or will be provided to Member
(b) Have you already provided the information to the Member or will you shortly be doing so?	2. Extent of workload involved in meeting request
2. If the request is included in the Scrutiny Committee work programme what are the likely workload implications for you/your staff?	3. Request linked to an ongoing Scrutiny Committee item of work and can be picked up as part of that work
3. Can the request be included in an ongoing Scrutiny Committee item of work and picked up as part of that?	4. Subject to another Council process for enquiry or examination (such as Planning Committee or Licensing Committee)
4. Is there another Council process for enquiry or examination about the matter currently underway?	5. About an individual or entity that has a right of appeal
5. Has the individual or entity some other right of appeal?	6. Some other substantial reason
6. Is there any substantial reason (other than the above) why you feel it should not be included on the work programme?	

Signed **Position** **Date**

PLEASE RETURN TO DEMOCRATIC SERVICES

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**DARLINGTON BOROUGH COUNCIL
FORWARD PLAN**



DARLINGTON

Borough Council

**FORWARD PLAN
FOR THE PERIOD: 4 MAY 2022 - 30 SEPTEMBER 2022**

Title	Decision Maker and Date
Agreed Syllabus for Religious Education	Cabinet 22 Jun 2022
CCTV Replacement Camera Programme	Cabinet 22 Jun 2022
Council Chamber Refurbishment	Cabinet 22 Jun 2022
Darlington Station Improvement Project - Proceed to Delivery	Cabinet 22 Jun 2022
Dolphin Centre Mechanical and Electrical Replacement – Release of Capital	Cabinet 22 Jun 2022
Housing Management Policy	Cabinet 22 Jun 2022
Land at Blackwell - Proposed Development and Parkland	Cabinet 22 Jun 2022
Land at Faverdale - Burtree Garden Village Development	Cabinet 22 Jun 2022
Proposed Hump Speed Table Objection - Newton Lane	Cabinet 22 Jun 2022
Public Space Protection Order – Darlington Town Centre	Cabinet 22 Jun 2022
Representation on Other Bodies 2022/23	Cabinet 22 Jun 2022
Schedule of Transactions - June 2022	Cabinet 22 Jun 2022
Supplementary Planning Guidance (SPD) Design Code - Burtree Garden Village	Council 14 Jul 2022 Cabinet 22 Jun 2022
Collection of Council Tax, Business Rates and Rent 2021-22	Cabinet 5 Jul 2022
Council Plan Performance Report 2021/22 – Quarters 3 and 4	Cabinet 5 Jul 2022
Improvements to Coniscliffe Road - Encouraging Footfall in the Town Centre	Cabinet 5 Jul 2022

**DARLINGTON BOROUGH COUNCIL
FORWARD PLAN**

Project Position Statement and Capital Programme Monitoring Outturn 21/22	Cabinet 5 Jul 2022
Project Position Statement and Capital Programme Monitoring 2022/23 - Quarter 1	Cabinet 5 Jul 2022
Revenue Budget Outturn 2020/21	Cabinet 5 Jul 2022
Revenue Budget Monitoring 2022/23 - Quarter 1	Cabinet 5 Jul 2022
West Cemetery Drainage	Cabinet 5 Jul 2022
Xentrall Shared Services Annual Report	Cabinet 5 Jul 2022
Annual Review of the Investment Fund	Cabinet 6 Sep 2022
Annual Audit Letter 2020/21	Cabinet 6 Sep 2022
Complaints Made to Local Government Ombudsman	Cabinet 6 Sep 2022
Complaints, Compliments and Comments Annual Reports 2021/22	Cabinet 6 Sep 2022
Regulatory Investigatory Powers Act (RIPA)	Cabinet 6 Sep 2022
Restoration of Locomotion No 1 Replica	Cabinet 6 Sep 2022
School Term Dates 2024/25	Cabinet 6 Sep 2022